MEMORANDUM FOR DISTRIBUTION

SUBJECT: Class Deviation – Extension and Expansion of Authority to Acquire Products and Services Produced in Countries along a Major Route of Supply to Afghanistan

The attached Director, Defense Procurement and Acquisition Policy memorandum of February 6, 2013 is forwarded for your information and action, as appropriate. This memorandum informs the DoD contracting community of a class deviation regarding the acquisition of products and services produced in countries along a major supply route to Afghanistan. Effective immediately, for acquisitions in support of Operation Enduring Freedom, contracting officers shall limit competition to or provide a preference for products mined, produced, or manufactured in or services from the Central Asian States of Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan before considering other sourcing options that include Pakistan and the South Caucasus. This class deviation remains in effect until December 31, 2014, unless incorporated in the DFARS or rescinded. Further details are provided within the memorandum. My point of contact is Gabrielle Trickett, gabrielle.trickett@navy.mil, 703-614-9641.

Attachment: As stated

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MEMORANDUM FOR COMMANDER, UNITED STATES SPECIAL OPERATIONS COMMAND (ATTN: ACQUISITION EXECUTIVE)
COMMANDER, UNITED STATES TRANSPORTATION COMMAND (ATTN: ACQUISITION EXECUTIVE)
DEPUTY ASSISTANT SECRETARY OF THE ARMY (PROCUREMENT)
DEPUTY ASSISTANT SECRETARY OF THE NAVY (ACQUISITION AND PROCUREMENT)
DEPUTY ASSISTANT SECRETARY OF THE AIR FORCE (CONTRACTING)
DIRECTORS OF THE DEFENSE AGENCIES
DIRECTORS OF THE DOD FIELD ACTIVITIES

SUBJECT: Class Deviation—Extension and Expansion of Authority to Acquire Products and Services Produced in Countries Along a Major Route of Supply to Afghanistan

Effective immediately, contracting officers shall use the following procedures and the attached class deviation when acquiring products or services in support of Operation ENDURING FREEDOM, pursuant to section 841 of National Defense Authorization Act for Fiscal Year 2013 (Public Law 112-239). In accordance with the Under Secretary of Defense for Acquisition, Technology, and Logistics’ Class Determination and Findings dated January 29, 2013 (attached), contracting officers shall limit competition to, or provide a preference for products mined, produced, or manufactured in, or services from the Central Asian states of Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan before considering other sourcing options that include Pakistan and the South Caucasus.

- Prepare and execute a written determination if the procurement is an acquisition in support of operations in Afghanistan in accordance with DFARS 225.7799-1 and 2 (DEVIATION 2013-00007).
- Evaluate offers in accordance with DFARS 225.7799-3 (DEVIATION 2013-00007).
- Include the appropriate provision and/or clause in the solicitation and contract in accordance with DFARS 225.7799-5 (DEVIATION 2013-00007). This class deviation remains in effect until December 31, 2014, unless incorporated in the DFARS or otherwise rescinded. My point of contact is Ms. Kyoung Lee, DPAP-CC, at 571-256-2947 or Kyoung.Lee@osd.mil.

Richard Gimman
Director, Defense Procurement and Acquisition Policy

Attachment: As stated
Attachment – Class Deviation 2013-00007

Implementation of Section 841 of the National Defense Authorization Act for Fiscal Year 2013, Extension and Expansion of Authority to Acquire Products and Services (Including Construction) Produced in Countries Along a Major Route of Supply to Afghanistan (Class Deviation 2013-00007)

PART 225–FOREIGN ACQUISITION

225.401-71 Products or services in support of operations in Afghanistan. (DEVIATION 2013-00007)

When acquiring products or service, other than small arms, in support of operations in Afghanistan—

(a) If using a procedure specified in 225.7703-1(a)(2) or (3), the procedures of subpart 25.4 are not applicable.

(b)(1) If using the procedures specified in 225.7799-1(a)(1)(i) or (a)(2)(i), the purchase restriction at FAR 25.403(c) does not apply if products or services are from any of the Central Asian states, Pakistan, or the South Caucasus.

(2) If using a procedure specified in 225.7799-1(a)(1)(ii) or (a)(2)(ii) to acquire products or services from Central Asia states, Pakistan, or the South Caucasus, the procedures of subpart 25.4 are not applicable (but see 225.7503(b)(3) and (b)(4)) for applicability of Trade Agreements to construction material under construction contracts in support of operations in Afghanistan).

* * * *

SUBPART 225.75–BALANCE OF PAYMENTS PROGRAM

225.7501 Policy. (DEVIATION 2013-00007)

Acquire only domestic end products for use outside the United States, and use only domestic construction material for construction to be performed outside the United States, including end products and construction material for foreign military sales, unless—

(a) Before issuing the solicitation—

(5)(i) Use of a procedure specified in 225.7703-1(a) is authorized for an acquisition in support of operations in Afghanistan.
(ii) Use of a procedure specified in 225.7799-1(a) (DEVIATION 2013-00007) is authorized for an acquisition in support of Operation Enduring Freedom;

** ** **

SUBPART 225.77—ACQUISITIONS IN SUPPORT OF OPERATIONS IN AFGHANISTAN

225.7700 Scope. (DEVIATION 2013-00007)

This subpart implements—

** ** **

(e)(1) Section 841 of the National Defense Authorization Act for Fiscal Year 2013 (Pub. L. 112-239); and

(2) The Under Secretary of Defense for Acquisition, Technology, and Logistics Class Determination and Findings Regarding the Application of Section 841 of the National Defense Authorization Act for Fiscal Year 2013, Extension and Expansion of Authority to Acquire Products and Services Produced in Countries along a Major Route of Supply to Afghanistan, dated January 29, 2013.

225.7701 Definitions. (DEVIATION 2013-00007)

As used in this subpart—

** ** **

"Product from a Central Asian state" means a product (including a commercial item) that is mined, produced, or manufactured in the Kyrgyz Republic, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan. This term does not include construction material brought to the construction site by the contractor or subcontractor for incorporation into the building or work, but does cover material separately purchased by the Government to be incorporated into the building or work.

"Product from Central Asia, Pakistan, or the South Caucasus" means a product (including a commercial item) that is mined, produced, or manufactured in Georgia, the Kyrgyz Republic, Pakistan, the Republic of Armenia, the Republic of Azerbaijan, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan. This term does not include construction material brought to the construction site by the contractor or subcontractor for incorporation into the building or work, but does cover material separately purchased by the Government to be incorporated into the building or work.

** ** **

"Service from a Central Asian state" means a service (including construction) that is performed in the Kyrgyz Republic, the
Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan by citizens or permanent resident aliens of these countries.

"Service from Central Asia, Pakistan, or the South Caucasus" means a service (including construction) that is performed in Georgia, the Kyrgyz Republic, Pakistan, the Republic of Armenia, the Republic of Azerbaijan, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan by citizens or permanent resident aliens of these countries.

* * * * *

225.7799 Authority to acquire products and services (including construction) from countries along a major route of supply to Afghanistan. (DEVIATION 2013-00007)

225.7799-1 Acquisition procedures.

(a) Subject to the requirements of 225.7799-2, a product or service (including construction) from a country along a major route of supply to Afghanistan, other than small arms, in support of operations in Afghanistan, may be acquired by—

(1)(i) Providing a preference for products or services from a Central Asian state, in accordance with the evaluation procedures at 225.7799-3; or

(ii) Limiting competition to products or services from a Central Asian state; or

(2)(i) Providing a preference for products or services from Central Asia, Pakistan, or the South Caucasus, in accordance with the evaluation procedures at 225.7799-3; or

(ii) Limiting competition to products or services from Central Asia, Pakistan, or the South Caucasus.

(b) Pursuant to the Class Determination and Findings executed by the Under Secretary of Defense for Acquisition, Technology, and Logistics, dated January 29, 2013, consider use of the procedures in paragraph (a)(1) of this section before considering use of the procedures in paragraph (a)(2) of this section.

(c) For acquisitions conducted using a procedure specified in paragraph (a) of this subsection—

(1) The justification and approval addressed in FAR Subpart 6.3 is not required; and

(2) The Trade Agreements purchase restrictions at FAR 25.403(c) and the Balance of Payments Program (see 225.7501) do not apply with regard to acquisition of products or services from a
Central Asian state, Pakistan, or the South Caucasus, but
collection material brought to the construction site by the
contractor or subcontractor for incorporation into the work may be
subject to trade agreements and Balance of Payments Program (see
225.7503).

225.7799-2 Determination requirements.
Before use of a procedure specified in 225.7799-1(a), a written
determination must be prepared and executed as follows:

(a) The appropriate official authorized to make the
determination, as specified in paragraph (b)(1) of this subsection,
must determine in writing that—

(1) The product or service concerned is to be—

(i) Used or performed in the country that is the source
of the product or service;

(ii) Used in the course of efforts by the United States
and the NATO International Security Assistance Force to ship goods
to Afghanistan in support of military or stability operations in
Afghanistan;

(iii) Used by the military forces, police, or other
security personnel of Afghanistan; or

(iv) Used by the United States or coalition forces in
Afghanistan, if the product or service is from a country that has
agreed to allow the transport of coalition personnel, equipment,
and supplies (i.e., Georgia, the Kyrgyz Republic, Pakistan, the
Republic of Armenia, the Republic of Azerbaijan, the Republic of
Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan,
or Turkmenistan); and

(2) It is in the national security interest of the United
States to use a procedure specified in 225.7799-1(a), because—

(i) The procedure is necessary to—

(A) Reduce overall United States transportation costs
and risks in shipping goods in support of operations in
Afghanistan;

(B) Encourage states of Central Asia, Pakistan, or the
South Caucasus to cooperate in expanding supply routes through
their territory in support of operations in Afghanistan; or

(C) Help develop more robust and enduring routes of
supply to Afghanistan; and

(ii) Use of the procedure will not adversely affect—
(A) Operations in Afghanistan; or

(B) The U.S. industrial base. The authorizing official generally may presume that there will not be an adverse effect on the U.S. industrial base. However, when in doubt, the authorizing official should coordinate with the applicable subject matter expert specified in PGI 225.7703-2(b).

(b) (1) Determinations may be made for an individual acquisition or a class of acquisitions meeting the criteria in paragraph (a) of this subsection as follows:

(i) The contracting officer is authorized to make a determination that applies to an individual acquisition with a value of less than $85.5 million.

(ii) The head of the contracting activity, without power of redelegation, is authorized to make a determination that applies to an individual acquisition with a value of $85.5 million or more or to a class of acquisitions.

(2) The contracting officer shall—

(i) Include the applicable written determination in the contract file; and

(ii) Ensure that each contract action taken pursuant to the authority of a class determination is within the scope of the class determination, and shall document the contract file for each action accordingly.

(c) See PGI 225.7703-2(c) for formats for use in preparation of the determinations required by this subsection.

225.7799-3 Evaluating offers.

Evaluate offers submitted in response to solicitations that include the provision at 252.225-7990, Preference for Products or Services from a Central Asian State (DEVIATION 2013-00007), or 252.225-7998, Preference for products or Services From Central Asia, Pakistan, or the South Caucasus (DEVIATION 2013-00007), as follows:

(a) For supplies, when comparing offers, consider the total price of the supplies, including any transportation costs that would be incurred if shipped via the Defense Transportation System and compare this total price to the price of the local item plus any transportation costs, if separately broken out by contract line item.

(b) If the solicitation specifies award on the basis of non-price factors in addition to cost or price, apply the evaluation percentage specified in the solicitation (252.225-7990(d) or
252.225-7998(d)) and use the evaluated cost or price in determining the offer that represents the best value to the Government.

(c)(1) If the solicitation does not specify non-price factors in addition to cost or price, apply the evaluation percentage specified in the solicitation, if applicable, and then award to the lowest evaluated offer.

225.7799-4 Solicitation provisions and contract clauses.
Use the following provisions and clauses in solicitations that meet the specified criteria, including solicitations and contracts for the acquisition of commercial items using part 12 procedures.

(a) Use the provision at 252.225-7990, Preference for Products or Services from a Central Asian State (DEVIATION 2013-00007), in solicitations that provide a preference for products or services from a Central Asian state in accordance with 225.7799-1(a)(1)(i). The contracting officer shall specify the evaluation factor percent in accordance with the established contracting activity procedures.

(b) Use the clause at 252.225-7991, Requirement for Products or Services from a Central Asian State (DEVIATION 2013-00007) in solicitations that include the provision at 252.225-7990, Preference for Products or Services from a Central Asian State (DEVIATION 2013-00007).

(c) Use the clause at 252.225-7992, Acquisition Restricted to Products or Services from a Central Asian State (DEVIATION 2013-00007) in solicitations and contracts that limit competition to products or services from a Central Asian state in accordance with 225.7799-1(a)(1)(ii).

(d) Use the provision at 252.225-7998, Preference for Products or Services from Central Asia, Pakistan, or the South Caucasus (DEVIATION 2013-00007), in solicitations that provide a preference for products or services from Central Asia, Pakistan, or the South Caucasus in accordance with 225.7799-1(a)(2)(i). The contracting officer shall specify the evaluation factor percent in accordance with the established contracting activity procedures.

(e) Use the clause at 252.225-7999, Requirement for Products or Services from Central Asia, Pakistan, or the South Caucasus (DEVIATION 2013-00007) in solicitations that include the provision at 252.225-7998, Preference for Products or Services from Central Asia, Pakistan, or the South Caucasus (DEVIATION 2013-00007).

(f) Use the clause at 252.225-7996, Acquisition Restricted to Products or Services from Central Asia, Pakistan, or the South Caucasus (DEVIATION 2013-00007) in solicitations and contracts that limit competition to products or services from Central Asia, Pakistan, or the South Caucasus in accordance with 225.7799-1(a)(2)(ii).
(g) When the Trade Agreements Act applies to the acquisition, use the appropriate clause and provision as prescribed at 225.1101 (5) and (6) or 225.7503(b)(3) or (b)(4).

(h)(1) Do not use any of the following provisions or clauses in solicitations or contracts that include the provision at 252.225-7992 or 252.225-7998 (DEVIATION 2012-00009) or the clauses at 252.225-7990, 252.225-7991, 252.225-7996, or 252.225-7999 (DEVIATION 2012-00009):


(ii) 252.225-7001, Buy American Act and Balance of Payments Program.

(iii) 252.225-7002, Qualifying Country Sources as Subcontractors.


(v) 252.225-7036, Buy American Act—Free Trade Agreements—Balance of Payments Program.

(2) Do not use any of the following provisions or clauses in solicitations or contracts for the acquisition of supplies that include the clause at 252.225-7992 or 252.225-7996:

(i) 252.225-7020, Trade Agreement Certificate.

(ii) 252.225-7021, Trade Agreements.

(iii) 252.225-7022, Trade Agreements Certificate—Inclusion of Iraqi End Products.

* * * * *

PART 252—SOLICITATION PROVISIONS AND CONTRACT CLAUSES

* * * * *

252.225-7990 Preference for Products or Services from a Central Asian State. (DEVIATION 2013-00007) As prescribed in 225.7799-5(a), use the following provision:

PREFERENCE FOR PRODUCTS OR SERVICES FROM A CENTRAL ASIAN STATE (JAN 2013) (DEVIATION 2013-00007)

(a) Definitions. “Product from a Central Asian state” and “service from a Central Asian state,” as used in this provision,
are defined in the clause of this solicitation entitled "Requirement for Products or Services from a Central Asian State" (252.225-7991 (DEVIATION 2013-00007)).

(b) Representation. The offeror represents that all products or services to be delivered under a contract resulting from this solicitation are products from a Central Asian state or services from a Central Asian state, except those listed in paragraph (c) of this provision.

(c) Other products or services. The following offered products or services are not products from a Central Asian state or services from a Central Asian state:

(Line Item Number) (Country of Origin)

(d) Evaluation. For the purpose of evaluating competitive offers, the Contracting Officer will increase by ___% (specify the percent in accordance with contracting activity procedures) percent the prices of offers of products or services that are not products or services from a Central Asian state.

(End of provision)

252.225-7991 Requirement for Products or Services from a Central Asian State. (DEVIATION 2013-00007)

As prescribed in 225.7799-5(b), use the following clause:

REQUIREMENT FOR PRODUCTS OR SERVICES FROM A CENTRAL ASIAN STATE (JAN 2013) (DEVIATION 2013-00007)

(a) Definitions. As used in this clause—

(1) "Product from a Central Asian state" means a product (including a commercial item) that is mined, produced, or manufactured in the Kyrgyz Republic, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan. This term does not include construction material brought to the construction site by the contractor or subcontractor for incorporation into the building or work, but does cover material separately purchased by the Government to be incorporated into the building or work.

(2) "Service from a Central Asian state" means a service (including construction) that is performed in the Kyrgyz Republic, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan, by citizens or permanent resident aliens of these countries.

(b) (1) The Contractor shall provide only products from a Central Asian state or services from a Central Asian state, unless, in its offer, it specified that it would provide products or services
other than products from a Central Asian state or services from a Central Asian state.

(2) For construction contracts, the Contractor is encouraged, but not required, to use construction material from a Central Asian state. (The use of construction material from other than Central Asian states may also be subject to Balance of Payments Program or trade agreements restrictions, if the contract includes the clause 252.225-7044, Balance of Payments Program–Construction Material, used with its Alternate I; or 252.225-7045, Balance of Payments Program–Construction Material Under Trade Agreements, used with its Alternate II or Alternate III.)

(End of clause)

252.225-7992 Acquisition Restricted to Products or Services from a Central Asian State. (DEVIATION 2013-00007)

As prescribed in 225.779-5(c), use the following clause:

ACQUISITION RESTRICTED TO PRODUCTS OR SERVICES FROM A CENTRAL ASIAN STATE (JAN 2013) (DEVIATION 2013-00007)

(a) Definitions. As used in this clause—

(1) “Product from a Central Asian state” means a product (including a commercial item) that is mined, produced, or manufactured in the Kyrgyz Republic, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan. This term does not include construction material brought to the construction site by the contractor or subcontractor for incorporation into the building or work, but does cover material separately purchased by the Government to be incorporated into the building or work.

(2) “Service from a Central Asian state” means a service (including construction) that is performed in the Kyrgyz Republic, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan, by citizens or permanent resident aliens of these countries.

(b) (1) The Contractor shall provide only products from a Central Asian state or services from a Central Asian state.

(2) For construction contracts, the Contractor is encouraged, but not required, to use construction material from a Central Asian state. (The use of construction material from other than Central Asia, Pakistan, or the South Caucasus may also be subject to Balance of Payments Program or trade agreements or restrictions, if the contract includes the clause 252.225-7044, Balance of Payments Program–Construction Material, used with its Alternate I; or 252.225-7045, Balance of Payments Program–Construction Material Under Trade Agreements, used with its Alternate II or Alternate III.)
252.225-7996 Acquisition Restricted to Products or Services from a Central Asia, Pakistan, or the South Caucasus. (DEVIATION 2013-00007)

As prescribed in 225.7799-5(c), use the following clause:

ACQUISITION RESTRICTED TO PRODUCTS OR SERVICES FROM CENTRAL ASIA, PAKISTAN, OR THE SOUTH CAUCASUS (JAN 2013) (DEVIATION 2013-00007)

(a) Definitions. As used in this clause—

(1) “Product from Central Asia, Pakistan, or the South Caucasus” means a product (including a commercial item) that is mined, produced, or manufactured in Georgia, the Kyrgyz Republic, Pakistan, the Republic of Armenia, the Republic of Azerbaijan, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan. This term does not include construction material brought to the construction site by the contractor or subcontractor for incorporation into the building or work, but does cover material separately purchased by the Government to be incorporated into the building or work.

(2) “Service from Central Asia, Pakistan, or the South Caucasus” means a service (including construction) that is performed in Georgia, the Kyrgyz Republic, Pakistan, the Republic of Armenia, the Republic of Azerbaijan, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan by citizens or permanent resident aliens of these countries.

(b) (1) The Contractor shall provide only products from Central Asia, Pakistan, or the South Caucasus or services from Central Asia, Pakistan, or the South Caucasus.

(2) For construction contracts, the Contractor is encouraged, but not required, to use construction material from Central Asia, Pakistan, or the South Caucasus. (The use of construction material from other than Central Asia, Pakistan, or the South Caucasus may also be subject to Balance of Payments Program or trade agreements restrictions, if the contract includes the clause 252.225-7044, Balance of Payments Program—Construction Material, used with its Alternate I; or 252.225-7045, Balance of Payments Program—Construction Material Under Trade Agreements, used with its Alternate II or Alternate III.)

(End of clause)

252.225-7998 Preference for Products or Services from Central Asia, Pakistan, or the South Caucasus. (DEVIATION 2013-00007)

As prescribed in 225.7799-5(d), use the following provision:

PREFERENCE FOR PRODUCTS OR SERVICES FROM PAGE 10 OF 12
(a) Definitions. “Product from Central Asia, Pakistan, or the South Caucasus” and “service from Central Asia, Pakistan, or the South Caucasus,” as used in this provision, are defined in the clause of this solicitation entitled “Requirement for Products or Services from Central Asia, Pakistan, or the South Caucasus” (252.225-7999 (DEVIATION 2013-00007)).

(b) Representation. The offeror represents that all products or services to be delivered under a contract resulting from this solicitation are products from Central Asia, Pakistan, or the South Caucasus or services from Central Asia, Pakistan, or the South Caucasus, except those listed in paragraph (c) of this provision;

(c) Other products or services. The following offered products or services are not products from Central Asia, Pakistan, or the South Caucasus or services from Central Asia, Pakistan, or the South Caucasus:

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<th>(Line Item Number)</th>
<th>(Country of Origin)</th>
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(d) Evaluation. For the purpose of evaluating competitive offers, the Contracting Officer will increase by ___ percent the prices of offers of products or services that are not products or services from Central Asia, Pakistan, or the South Caucasus.

(End of provision)
(2) "Service from Central Asia, Pakistan, or the South Caucasus" means a service (including construction) that is performed in Georgia, the Kyrgyz Republic, Pakistan, the Republic of Armenia, the Republic of Azerbaijan, the Republic of Kazakhstan, the Republic of Tajikistan, the Republic of Uzbekistan, or Turkmenistan by citizens or permanent resident aliens of these countries.

(b)(1) The Contractor shall provide only products from Central Asia, Pakistan, or the South Caucasus or services from Central Asia, Pakistan, or the South Caucasus under this contract, unless, in its offer, it specified that it would provide products or services other than products from Central Asia, Pakistan, or the South Caucasus or services from Central Asia, Pakistan, or the South Caucasus.

(2) For construction contracts, the Contractor is encouraged, but not required, to use construction material from Central Asia, Pakistan, or the South Caucasus. (The use of construction material from other than Central Asia, Pakistan, or the South Caucasus may also be subject to Balance of Payments Program or trade agreements restrictions, if the contract includes the clause 252.225-7044, Balance of Payments Program—Construction Material, used with its Alternate I; or 252.225-7045, Balance of Payments Program—Construction Material Under Trade Agreements, used with its Alternate II or Alternate III.)

(End of clause)
Class Determination and Findings

I hereby make the following class findings and determination regarding the application of section 801 of the National Defense Authorization Act (NDAA) for Fiscal Year 2010, Public Law 111-84, as amended by section 841 of the National Defense Authorization Act for Fiscal Year 2013.

Findings

1. Section 841 extends the temporary authority in section 801 of the National Defense Authorization Act for Fiscal Year 2010 through December 31, 2014. Section 841 authorizes the Secretary of Defense to limit competition or to provide a preference for products or services that are from one or more of nine countries along a major route of supply to Afghanistan in support of military or stability operations in Afghanistan if the product or service is from a country that has agreed to allow the transport of coalition personnel, equipment, and supplies through its territory. The nine countries are Georgia, Kyrgyzstan, Pakistan, Armenia, Azerbaijan, Kazakhstan, Tajikistan, Uzbekistan, and Turkmenistan.

2. The United States and its NATO partners have begun retrograde operations that will result in a substantial reduction of troops and equipment from Afghanistan. The Northern Distribution Network (NDN) provides critical flexibility required for both sustainment and retrograde operations. The preponderance of cargo moving on the NDN transits territory in five of the countries identified in section 801 of the FY 2010 NDAA, namely the Central Asian States (CAS) of Kazakhstan, Kyrgyzstan, Tajikistan, Uzbekistan, and Turkmenistan.

3. The Commander, United States Central Command (USCENTCOM), has advised that procuring products or services from the CAS to meet Operation ENDURING FREEDOM (OEF) requirements is critical to U.S. efforts to gain access and permissions for supporting current and future operations in, to, and from Afghanistan. USCENTCOM also advises that procurements in the CAS support the USCENTCOM Theater Campaign Plan and International Security Assistance Force Civil Military Campaign Plan, as well as long-term economic development and stability in the region.

4. Each of the CAS mines, produces, or manufactures items of supply or provides services performed by its citizens or permanent resident aliens that would be of potential value to the United States in the country that is the source of the product or service, in the course of efforts:

   a. By the United States and NATO to ship goods to and from Afghanistan in support of military or stability operations in Afghanistan;

   b. By the military forces, police, or other security personnel in Afghanistan; or
c. By the United States or coalition forces in Afghanistan if the product or service is from a country that has agreed to allow the transport of coalition personnel, equipment, and supplies.

5. Increasing the amount of supplies, services, and construction material procured from the CAS will provide economic opportunities to their citizenry, thereby bolstering regional stability and enhancing goodwill to the United States.

6. United States Forces – Afghanistan estimates that the U.S. Government’s total procurements in support of OEF are valued at approximately $10 billion a year. The FY 2013 projected procurements from the CAS is approximately $188 million, excluding fuel purchases, which is less than 2 percent of the total U.S. Government procurement for OEF and is presumed not to affect the industrial base of the United States. The procurements from the CAS in FY 2014 is expected to remain relatively constant ($200 million) with FY 2013 figures.

7. Buying locally from the CAS will decrease the time, complexity, risk, and cost involved in shipping products to and from Afghanistan.

Determination

Based upon the findings set forth above, I hereby determine that in order to support military and stability operations in Afghanistan under the authority of section 801 of the FY 2010 NDAA as amended, a contracting officer shall first consider limiting the solicitation to or providing a preference for products or services from one or more of the CAS, subject to the contracting officer making and documenting the determinations required by this provision. If market research indicates that products or services from one or more of the CAS may be unavailable or do not satisfy the requirement, a contracting officer may solicit or provide a preference for products or services from all nine countries named in section 801 of the FY 2010 NDAA as amended, subject again to making and documenting the determinations.

This Class Determination and Findings is effective until December 31, 2014.

Frank Kendall