OPNAV INSTRUCTION 5450.352A

From: Chief of Naval Operations

Subj: MISSION, FUNCTIONS, AND TASKS OF THE OFFICE OF THE CHIEF OF NAVAL OPERATIONS

Ref: (a) 10 U.S.C. §5032
     (b) DoD Directive 5100.01 of 21 December 2010
     (c) U.S. Navy Regulations, 1990
     (d) OPNAVINST 5400.44A
     (e) OPNAVINST 5400.45

1. **Purpose.** To publish the mission, functions, and tasks of the Office of the Chief of Naval Operations (OPNAV) under authority of references (a), (b), and (c), and per reference (d). This revision updates lead organizations of strategic tasks and should be reviewed in its entirety.

2. **Cancellation.** OPNAVINST 5450.352.

3. **Mission.** Under the authority, direction, and control of the Secretary of the Navy (SECNAV) and Chief of Naval Operations (CNO), OPNAV must establish policies, provide sufficient resources, and ensure combat-ready naval forces to enhance U.S. maritime capabilities through all domain access, forward presence, power projection, deterrence, sea control, maritime security, and humanitarian assistance and disaster response.

4. **Scope**

   a. The function of OPNAV is to assist SECNAV in carrying out his or her responsibilities and is composed of: the CNO; Vice Chief of Naval Operations (VCNO); Director, Navy Staff (DNS); Deputy Chiefs of Naval Operations (DCNO); Director, Naval Nuclear Propulsion Program (CNO N00N); Chief of Information (CNO N09C); Commander, Naval Safety Center (CNO N09F); Judge Advocate General of the Navy (CNO N09J); Director, Naval Criminal Investigative Service (N09N); President, Board of Inspection and Survey (CNO N09P); Director, Navy Analytics (CNO N09X); Surgeon General of the Navy (CNO N093); Chief of Navy Reserve (CNO N095); Chief of Chaplains of the Navy (CNO N097); Department of the Navy (DON) Deputy Chief of Information Officer (CIO) - Navy (DDCIO(N)); and other members of the Navy, Marine Corps, and civilians assigned to or detailed to OPNAV.

   b. The CNO may delegate certain authorities, missions, functions, and tasks to echelon 2 commanders, and task OPNAV principal officials, deputies, and assistants. Individual
organizational notices, issued by these commands, will provide additional detail regarding specific functions and tasks, including advisory roles and “dual-hat” responsibilities under this instruction.

c. Most strategic functions and tasks require communication, coordination, and collaboration across many Navy organizations. The primary OPNAV organization responsible for a strategic task is indicated in parentheses throughout paragraph 7 and is responsible for ensuring appropriate support from other OPNAV principal officials and assistants for successful execution of a task.

d. Many functions of OPNAV are split between resource sponsors and requirements sponsors. A resource sponsor represents a specific program and navigates through the dynamics and complexities of the Planning, Programming, Budgeting and Execution System (PPBES). A requirements sponsor, in coordination with the resource sponsor where separately assigned, acts as the user representative and provides explicit direction with regard to mission and operational requirements generation and changes, program funding, and preparation and approval of necessary program documentation and program decision point information.

5. Status and Command Structure

a. CNO. The CNO is the principal executive official of OPNAV. CNO duties are outlined in references (a) and (b).

b. Echelon 1 Commander. As the echelon 1 commander, CNO exercises administrative control (ADCON) over all forces not reporting directly to SECNAV. CNO exercises ADCON of the echelon 2 activities listed in subparagraphs 5b(1) through 5b(28) and their subordinates, as reflected in reference (e).

(1) Commander, U.S. Fleet Forces Command

(2) Commander, U.S. Pacific Fleet

(3) Commander, U.S. Naval Forces Europe/Africa

(4) Commander, U.S. Naval Forces Central Command

(5) Commander, U.S. Naval Forces Southern Command

(6) Commander, U.S. Fleet Cyber Command

(7) Commander, Operational Test and Evaluation Force
(8) Commander, Navy Reserve Force
(9) Commander, Naval Special Warfare Command
(10) Superintendent, United States Naval Academy
(11) Commander, Naval Air Systems Command
(12) Commander, Naval Education and Training Command
(13) Commander, Naval Facilities Engineering Command
(14) Director, Field Support Activity
(15) Director, Naval History and Heritage Command
(16) Commander, Navy Installations Command
(17) Director, Naval Intelligence Activity
(18) Commander, Naval Legal Service Command
(19) Chief, Bureau of Medicine and Surgery
(20) Chief of Naval Personnel
(21) President, Naval Postgraduate School
(22) Commander, Naval Safety Center
(23) Commander, Naval Sea Systems Command
(24) Commander, Space and Naval Warfare Systems Command
(25) Director, Strategic Systems Programs
(26) Commander, Naval Supply Systems Command
(27) President, Naval War College
(28) Commanding Officer, U.S. Navy Band
c. **OPNAV.** Per reference (a), OPNAV must furnish professional assistance to the Secretary, the Under Secretary, the Assistant Secretaries of the Navy (ASN), and to the CNO. OPNAV functions as the executive agent for Navy matters of the DON and is a shore-based activity in an active and fully operational status.

6. **Strategic Functions.** Per reference (a) and paragraph 3 of this instruction, OPNAV has four primary functions per subparagraphs 6a through 6d.

a. **Prepare for the Employment of the Navy.** To field a naval force capable of carrying out tasking from higher authority, OPNAV must:

   (1) conduct strategic planning and programming for the program objective memorandum (POM);

   (2) conduct capabilities assessments and balance requirements necessary to provide the manpower, force structure, facilities, supply chain, information capabilities, and infrastructure to field a naval force capable of performing prompt and sustained combat operations at sea;

   (3) prepare forces and establish reserves of equipment and supplies for the effective engagement in all operational phases and levels of war, and plan for the expansion of peacetime components to meet the needs of war;

   (4) maintain ready mobile reserve forces, properly organized, trained, and equipped for movement;

   (5) oversee and direct recruiting, organizing, training, educating, and equipping interoperable forces for assignment to combatant commands; and

   (6) conduct operational test and evaluation (T&E).

b. **Investigate and Report on Navy Readiness.** OPNAV must develop the criteria and reporting guidance to determine the efficiency and readiness of the Navy in its preparation to support military operations by combatant commands.

c. **Establish Navy Strategy, Establish Navy Policy, and Issue Guidance.** OPNAV must develop Navy strategy, implementing policies, and detailed instructions to govern Navy activities to ensure activities comply with Navy policy and achieve the strategic direction established by SECNAV and CNO.

d. **Align Actions of Navy Organizations.** OPNAV must coordinate, plan, and address Navy matters in support of other organizations both internal and external to DON, including other Services, the Joint Staff, the Office of the Secretary of Defense (OSD), the Committee for National Security Systems, and international navies, among others.
7. **Strategic Tasks.** Each function is supported by a specific strategic task. The lead organization is indicated in parentheses. Lead organizations are responsible for ensuring appropriate support from other OPNAV principal officials and assistants for successful execution of a task.

a. **Function: Prepare for the Employment of the Navy.** OPNAV must ensure that the Navy has sufficient resources, plans, and support to respond to tasking from higher authority. The enumerated tasks listed in subparagraphs 7a(1) through 7a(6) support this function.

   (1) **Plan and Program in Support of the POM.** Exercise centralized supervision and coordination of Navy’s capability study analysis and assessments, allocation and integration of the Navy’s resources and requirements in the PPBES, and determination of technical guidance. (DCNO for Integration of Capabilities and Resources (CNO N8))

   (a) **Naval Total Force.** Serve as the single assessment sponsor for military personnel and as the executive agent for Navy manpower and training integration. Oversee and direct recruiting, organization, training, and education of military personnel for assignment to combatant commands. Exercise centralized supervision and coordination of Navy’s manpower, training, and education requirements and coordinate their allocation among resource sponsors. (DCNO for Manpower, Personnel, Training and Education (CNO N1))

   (b) **Maritime-Focused Intelligence, Surveillance, and Reconnaissance (ISR).** Serve as the National Intelligence Program resource sponsor and Military Intelligence Program component manager for Navy intelligence capabilities. Serve as the Navy information technology (IT) expenditure approval authority. (DCNO for Information Warfare (CNO N2N6))

   (c) **Navy Afloat Readiness.** Serve as the resource sponsor for fleet readiness, ship operations (non-Military Sealift Command), ship maintenance, ship support, flying hour program, aviation depot maintenance, aviation performance-based logistics and contractor logistics support, aviation program-related engineering and program related logistics, Navy Expeditionary Combat Enterprise, fleet training, and training ranges and targets. Determine, validate, and integrate requirements and resources for manpower, training, sustainment, safety, modernization, and procurement of the Navy’s air, surface, undersea, and expeditionary warfare systems (manned and unmanned). (DCNO for Warfare Systems (CNO N9))

   (d) **Logistics and Supply Chain Support.** Serve as the resource sponsor for operational logistics and supply chain support. Determine requirements and designate and allocate resources to provide operationally suitable logistics support in the areas of ordnance, supply, energy, distribution, and Military Sealift Command operated strategic mobility, combat logistics, tug, rescue, and salvage platforms. Assess requirements for spares, integrated logistics support, flying hour program, aviation depot maintenance, ships operations, ship depot maintenance, Navy Expeditionary Combat Enterprise, aviation logistics, aviation support, ship
support, targets, fleet training, training ranges, and report requirements assessed to resource sponsor for integration in the sponsor program proposal build. (DCNO for Fleet Readiness and Logistics (CNO N4))

(e) **Navy Shore Readiness.** Serve as the single policy and assessment sponsor and primary resource sponsor for shore capabilities, including facilities and infrastructure, base realignment and closure, fleet operations support, installation safety and security, installation facility support, Sailor and family readiness, shore anti-terrorism (AT) measures, foreign proximity threats, and mission support and management. (CNO N4)

(f) **Navy Enterprise Business Systems.** Serve as the primary resource coordinator for readiness strategy and logistics enterprise business for IT systems afloat and ashore, including ship and shipyard maintenance systems, aviation maintenance system, electronic safety reporting systems, ordnance management systems, and facilities management systems. (CNO N4)

(g) **Navy Readiness Reporting Systems.** Serve as primary resource sponsor for all systems in the Navy Readiness Reporting Enterprise (NRRE) including Defense Readiness Reporting System – Navy, Navy Global Force Management (GFM) Organization Server, Navy Training Information Management System, Navy Reserve Readiness Module, NRRE Business Intelligence, NRRE Interoperability Framework, and GFM Enterprise Translation Server. (CNO N8)

(h) **Navy Expeditionary Medical Services.** Serve as the resource sponsor for the expeditionary medical facilities program and hospital ships treatment facilities. (CNO N4)

(i) **Navy Communication Networks.** Serve as the resource sponsor for Navy networks, communications systems and infrastructure pathways, enterprise information management (IM), IT, cyber security services, information operations (IO), cyberspace operations, and electronic warfare (EW) and space capabilities. (CNO N2N6)

(j) **Warfare Studies and Analysis.** Develop the Navy’s integrated analytic agenda and direct and manage the resultant study analysis and assessment to provide cross-cutting analysis of Navy warfare, support, and force level capabilities required to deliver current and future readiness. Support separate resource sponsors in their studies and analysis of individual programs and capabilities. These analyses must be incorporated into the POM. (CNO N09X, CNO N8)

(k) **Warfare Assessment.** Provide independent assessments to the CNO of existing and proposed Navy priorities, concepts, and programs to determine whether they are delivering or will deliver the capabilities and capacity needed today and in the future. (CNO N8)

(l) **Warfare Requirements.** Determine, supervise, and coordinate requirements and allocation of resources for warfighting support, while working to reduce total ownership costs.
1. Serve as requirements and resource sponsor for Navy command, control, communications, computer, intelligence, surveillance, and reconnaissance; cyberspace operations; IO and EW; maritime domain awareness (MDA); and space and naval oceanography related systems and programs. (CNO N2N6)

2. As resource sponsor, establish requirements, set priorities, and direct overall planning and programming for expeditionary warfare, surface warfare, undersea warfare, air warfare, unmanned warfighting systems, to include associated manpower, support, training and readiness. (CNO N9)

3. Determine, validate and establish resource readiness requirements for Navy Expeditionary Combat Enterprise, including Navy Expeditionary Combat Command, their components, and supporting systems commands. (CNO N9)

4. Serve as overall integrator for all ship construction Navy accounts and resources. (CNO N9)

5. Develop and manage the Navy’s 30-year long-range shipbuilding plan. (CNO N9)

6. Serve as resource sponsor for international cooperative research and development including North Atlantic Treaty Organization (NATO) and Maritime Theater Missile Defense Forum. (CNO N9)

(m) Science and Technology (S&T) and T&E

1. Serve as the requirements and resource sponsor for S&T; major range and test facility base infrastructure; and Commander, Operational Test and Evaluation Force personnel. Perform oversight of all Navy T&E programs. Conduct oversight of operational T&E in support of CNO responsibilities under reference (c), regulation 405. (CNO N9)

2. Develop acquisition and funding plans and programs for manpower and training T&E in support of manned and unmanned expeditionary, air, surface, undersea, and warfare systems and programs. (CNO N9)

(n) OPNAV Support. Serve as the resource sponsor for OPNAV headquarters requirements, Navy History and Heritage Command, Site R, miscellaneous headquarters, OPNAV civilian human resources, and centrally managed Navywide bills. Coordinate with CNO N1 for military manpower. (DNS)

(o) Navy Health Services. Serve as the resource coordinator for all Navy medical and dental requirements. Coordinate with CNO N1 for medical manpower requirements, including
those for the Defense Health Program; CNO N9 for Navy surface, submarine, aviation, and expeditionary medical program; and CNO N4 for shore infrastructure and platform requirements. (CNO N093)

(p) **Navy Reserve.** Coordinate funding, appropriations, resources, and requirements for the Navy Reserve. Coordinate recruiting and force management with CNO N1. (CNO N095)

(q) **Religious Ministry.** Coordinate funding, appropriations, resources, and requirements with CNO N1 and CNO N8 for the religious ministry programs in the Navy, U.S. Marine Corps (USMC), and U.S. Coast Guard (USCG). (CNO N097)

(r) **Navy Safety and Occupational Health (SOH) and Risk Management.** Coordinate resources and requirements for Navy safety programs including operational safety, occupational safety and health, risk management information initiative, and other DON safety programs. (CNO N09F)

(s) **Legal Services.** Coordinate resources and requirements for Navy legal service programs. (CNO N09J)

(t) **Public Affairs Services.** Coordinate resources and requirements for Navy public affairs and visual information service programs. (CNO N09C)

(u) **Environmental Programs.** Serve as resource sponsor for environmental programs required for sustainable legal compliance by Navy installations, including training and test ranges, operating areas (OPAREA), with environmental laws and ratified treaties. (CNO N4)

(v) **Radiation Protection Programs.** Serve as resource sponsor for radiation protection programs not associated with the Naval Nuclear Propulsion Program and administer the Navy's Master Materials License to protect personnel, the public, and the environment from undue radiation exposure as required by the Atomic Energy Act and other U.S. laws. (CNO N4)

(w) **Energy Programs.** Serve as the assessment sponsor for programs to meet Navy operational energy goals. Serve as the resource sponsor for shore energy programs and operational energy research, development, T&E programs to develop safe technologies that increase efficiency of current and future Navy systems and to qualify alternative fuels for safe use in Navy platforms. (CNO N4)

(x) **Fleet Training Range Sustainment Programs.** Serve as assessment and resource sponsor for clearance and other actions to sustain capability of fleet ranges to meet fleet training requirements. (CNO N4)
(y) **Special Access Programs.** Serve as requirements and resource sponsor for all Navy special access programs to include associated S&T, research and development, studies, analysis, assessments, integration, information systems, administrative infrastructure and support systems, T&E, and fleet implementation. (CNO N9)

(2) **Plan and Coordinate Navy Employment.** Plan and coordinate the global employment of naval forces to include the implementation of the optimized fleet response plan and Navy’s personnel augmentation effort. (DCNO for Operations, Plans, and Strategy (CNO N3N5))

(a) **GFM.** Coordinate GFM issues, to include sourcing ad hoc requests for forces and joint individual augmentation allocation, resolving real-time changes to the GFM Allocation Plan, and compiling future-year sourcing requirements. (CNO N3N5)

(b) **Navy Concepts.** Monitor and assess Navy operational to tactical level concept development and act as the primary Navy staff conduit for Navy Warfare Development Command. (CNO N3N5)

(c) **Alternative Solutions for Navy Leadership Consideration.** Examine and evaluate technology factors outside the normal Navy program planning horizon that could afford new strategic opportunities or affect or disrupt existing strategies, investments, and plans. (CNO N9)

(d) **Navy Military Personnel.** Prepare for employment of the Navy by developing plans for recruiting, training, educating, mobilizing, demobilizing, and administration. Coordinate with all OPNAV resource sponsors for alignment of requirements. (CNO N1)

(3) **Translate Maritime Strategy into Strategic Guidance.** Incorporate strategy and guidance from all higher tasking authority when developing strategic guidance to inform Navy planning and programming processes. (CNO N3N5)

(a) **CNO Strategic Priorities.** Translate strategy into planning to reflect the CNO’s strategic priorities for the development of the fiscally constrained annual resource allocation plan, strategic laydown and dispersal plan, and Navy global posture plan. (CNO N3N5)

(b) **Research and Development.** Serve as the resource sponsor for S&T programs and maintain strategic oversight of policies, regulations, and procedures governing Navy research and development programs. (CNO N9)

(4) **Integrate Requirements.** Integrate manpower, readiness, infrastructure, S&T and warfighting requirements, to include command, control, communications, computer, intelligence, surveillance, and reconnaissance, and kinetic and non-kinetic capabilities, and develop a comprehensive risk assessment across Navy programs in alignment with CNO strategic priorities. (CNO N9)
(5) **Determine Fiscal Distributions and Allocations.** Determine fiscal distribution across major accounts for the operating forces and the shore establishment consistent with the annual resource allocation plan using the PPBES. (CNO N8)

(6) **Foreign Intelligence Assessment.** Manage all aspects of intelligence assessments throughout DON, except for those counterintelligence matters within the purview of CNO N09N, and be responsible for threat analyses and the documentation and advocacy of related intelligence collection requirements. Serve as the sole authority for validation of intelligence assessments of foreign threat, doctrine, strategy, policy, and foreign technical developments and capabilities that inform and influence DON policy formulation, weapons development, and the acquisition process. (CNO N2N6)

b. **Function: Investigate and Report on Navy Readiness.** OPNAV must assess Navy readiness and report status to higher authority. The enumerated tasks in the following subparagraphs 7b(1) through 7b(3) support this function.

(1) **Assess Readiness.** Focus on the management and control of the life cycle support, total ownership costs, power interruption and safety, and operational energy of Navy assets when providing planning and programming guidance concerning afloat and shore readiness. Assess fleet, shore, environmental, combat logistics, operational energy, and strategic sealift readiness. Develop, implement, and maintain performance pricing and readiness requirements models, in order to develop current and future readiness requirements in support of combatant commands. (CNO N4, CNO N8)

(2) **Direct and Coordinate Navy Environmental Readiness and Conservation and Restoration Programs.** Serve as the domestic and international focal point on environmental readiness plans, programs, and policies that support fleet warfighting, basing, and training to sustain operational readiness. (CNO N4)

(3) **Report Afloat and Ashore Readiness Posture.** Report readiness posture in terms of strategic capability gaps to CNO, SECNAV, the Joint Staff, OSD, and Congress. (CNO N4, CNO N8)

c. **Function: Establish Navy Strategy, Establish Navy Policy, and Issue Guidance.** OPNAV must develop Navy strategy, implementing policies, and detailed instructions to ensure Navy activities comply with Navy policy and achieve the strategic direction established by Department of Defense (DoD) CIO, SECNAV, and CNO.

(1) **Information and Information Systems Strategies, Plans, Policies, and Programs.** Develop, coordinate, and disseminate Navy strategies, plans, and policies governing IM; IT; information assurance; ISR; IO; cyberspace operations; EW; electromagnetic section maneuver warfare; counter- command, control, communications, computer, intelligence, surveillance, and reconnaissance; naval oceanography; and MDA. Exercise centralized authority, oversight, and
responsibility for planning, organizing, staffing, and synchronizing implementation and
transition to the joint information environment and advocate for the cyber security of Navy data
residing on or transiting through contractor network and systems. (CNO N2N6)

(2) **ISR.** Provide governance for collection, analysis, and production of ISR programs,
including policies concerning the protection of intelligence sources and methods as detailed in
Executive Order 12333 and DoD Manual 5105.21, volume 1, of 19 October 2012. (CNO N2N6)

(3) **Navy Space Strategy.** Develop, coordinate, and disseminate Navy space strategies,
plans, and policies and coordinate with the Navy Space Team national security space
community. Develop space-related resource recommendations and fund designated Navy space
acquisition programs. (CNO N2N6)

(4) **Tactical Exploitation of National Capabilities Program (TENCAP) Activities.**
Conduct congressionally-mandated TENCAP research and development activities to leverage
country technical means and intelligence community resources to meet fleet capability gaps.
(CNO N2N6)

(5) **Climate Change.** Develop policies, metrics, and tools to provide ongoing evaluation
of climate change and its potential strategic and operational impact to national security. Align
Navy efforts to incorporate climate change considerations into applicable instructions and
standard business practices. Develop new scientifically and risk based methodologies to manage
the effects of climate change on Navy operations, missions, and readiness. (CNO N2N6)

(6) **Navy Insider Threat Program.** Develop policy to deter, detect, and mitigate the
insider threat operating against Navy programs, information, networks, systems, and operations.
(CNO N2N6)

(7) **Navy Strategies, Plans, and Policies.** Develop and disseminate Navy strategies, plans,
and policies for homeland defense, conflict deterrence, crisis response, defeating aggression,
maritime security, confronting irregular challenges, strengthening partnerships, providing
humanitarian assistance and disaster relief, oceans and Arctic policy, continuity of operations,
nuclear weapons global employment, naval and joint operations integration, and Navy Title 10
and CNO-interest war gaming and innovation. (CNO N3N5)

(8) **Navy Strategic Concepts.** Develop long-term strategic concepts that state objectives
of the future force, guide force development decisions, and inform the POM. Oversee and assess
the implementation of Air-Sea Battle concept initiatives and actions across the doctrine,
organization, training, material, leadership and education, personnel and facilities spectrum to
include: all domain access, deterrence, sea control, power projection, and maritime security.
(CNO N3N5)
(9) Navy Strategy Subspecialty. Serve as the major area sponsor for the naval strategy subspecialty, its associated education programs, and provide management and oversight of the naval strategist cadre. (CNO N3N5)

(10) AT and Force Protection (FP). Develop Navy’s AT/FP policy to comply with higher level guidance and provide AT/FP inputs to Navy strategic planning process. Maintain strategic oversight of Navy AT/FP policy, both ashore and afloat. (CNO N3N5)

(a) Maintain responsibility for Navy’s afloat AT/FP policy. (CNO N3N5)

(b) Maintain responsibility for Navy’s ashore AT/FP policy, mission assurance, physical security, and law enforcement policy. Assess ashore AT/FP programs to ensure effective compliance with higher level guidance. (CNO N4)

(11) Defense Systems Requirements Generation. Serve as OPNAV lead for requirements management policy; gatekeeper for Navy for the Joint Capabilities Integration and Development System; lead for Resources and Requirements Review Board and Navy Capabilities Board; and lead for the following gates of the Navy’s requirements and acquisition gates process as defined in SECNAVINST 5000.2E: gate 1 initial capabilities document approval, gate 2 analysis of alternatives approval, gate 3 capability development document and developmental concept of operations approval, and gate 6 capability production document approval. Advise CNO and represent OPNAV to SECNAV staff (ASN for Research, Development and Acquisition (RD&A), Acquisition and Logistics Management) on acquisition and requirements management policy. (CNO N9)

(12) Supply Chain and Logistics. Serve as the focal point for Navy operational and infrastructure logistics policy and guidance, to include: operational and shore energy, strategic mobility, combat logistics, supply, transportation and distribution, integrated naval logistics (Navy, USMC, and USCG), joint logistics engagement, enterprise business systems, ordnance management, maintenance planning and oversight, education, training and associated ranges, shore installations management, afloat and ashore AT/FP, and weapon system life cycle logistics policy and innovation. (CNO N4)

(13) Material Inspections and Surveys. Develop and establish policies regarding all U.S. Navy material inspections and surveys as well as other program and resource issues required for the effective performance of the assigned mission and functions of the Board of Inspection and Survey for ships and service craft. (CNO N09P)

(14) Environmental Programs. Develop and establish policy on environmental programs required for sustainable legal compliance by Navy installations, including training and test ranges and OPAREAs, with U.S. environmental laws and ratified international treaties. (CNO N4)
(15) **Radiation Protection Programs.** Develop and establish policy for radiation protection programs not associated with the Naval Nuclear Propulsion Program and administer the Navy's Master Materials License to protect personnel, the public, and the environment from undue radiation exposure as required by the Atomic Energy Act and other U.S. laws. (CNO N4)

(16) **Compatibility and Readiness Sustainment.** Develop and establish strategy and policy to coordinate and advocate for compatible use of land near Navy installations, including training and test ranges, OPAREAs, and of the ocean within the Navy’s OPAREAs to minimize operational impacts. (CNO N4)

(17) **Navy Energy Strategy.** Align Navy energy efforts and develop and execute the Navy’s energy strategic plan. Develop Navy energy policy, metrics, processes, tools, and organizational structures that sustain or enhance warfighting capability by increasing energy efficiency, reducing energy consumption, pursuing alternative energy options, and securing energy distribution. (CNO N4)

(18) **Navy Explosive Safety Program.** Direct and coordinate Navy Explosive Safety Program. (CNO N4)

(19) **Total Ownership Cost.** Operating with assigned additional duty authority from ASN(RD&A), engage in major weapon and IT system acquisition program execution, within the context of the gate review process, for all dimensions of life-cycle support, and shape and influence DoD and Navy policies, processes, roles, responsibilities, and incentives that will support total ownership cost mitigation and reduction. (CNO N4)

(20) **Navy Nuclear Power Program.** Direct and coordinate the Navy Nuclear Power Program. Ensure that the Naval Nuclear Propulsion Program continues to exercise its authority and responsibility detailed in Executive Order 12344 as codified in section 7158 of Title 42, U.S. Code, and sections 2406 and 2511 of Title 50, U.S. Code. (CNO N00N)

(21) **DON Nuclear Weapons Safety.** Develop and implement nuclear weapon safety and security policies that assures the highest level of nuclear weapons safety and security compatible with meeting readiness requirements to satisfy operational commitments. (CNO N9)

(22) **Counter Weapons of Mass Destruction (CWMD).** Develop and implement weapons of mass destruction policy, plans, and strategy in coordination with Navy, joint, DoD, and interagency stakeholders. (CNO N3N5)

(23) **SOH and Risk Management.** Develop, formulate and issue policy and directives guidance for the Navy's SOH programs, to include effective oversight of Navy safety management systems, the DON risk management information initiative, and other DON safety programs. (CNO N09F)
(24) **Navy Health Programs.** Direct and coordinate Navy health programs and provide centralized, coordinated policy development, guidance, and professional advice on health programs for DON. (CNO N093)

(25) **Navy Reserve.** Direct and coordinate the administration and management of the Navy Reserve through plans, programs, policies, and standards and coordinate legislative matters with the Chief of Legislative Affairs (CNO N09L). Provide vision, direction, leadership, priorities, and strategy to effectively use the Navy Reserve in support of a total integrated force. (CNO N095)

(26) **Navy Religious Ministry Programs.** Establish and disseminate strategies, plans, and policies to include quality assurance measures and metrics related to religious ministry within DON. Define the Chaplain Corps’ responsibilities to meet the needs of religious ministry and the accommodation of religious practices for authorized personnel throughout the Navy, USMC, and USCG. (CNO N097)

(27) **Legal Services.** Formulate and implement policies and initiatives pertaining to the provision of legal services within the Navy, except for that advice and service reserved to or supervised by the general counsel. (CNO N09J)

(28) **Public Affairs and Visual Information.** Formulate and implement policies and initiatives pertaining to public affairs and visual information within the Navy, except for the policies and initiatives reserved to or supervised by SECNAV. (CNO N09C)

(29) **Language, Regional Expertise, and Culture.** Manage programs designed to provide language, regional expertise, and cultural awareness as enablers in support of foreign engagement activities. As Navy senior language authority, coordinate Navy issues and interests with the other Services, Joint Staff, and DoD agencies. (CNO N1)

(30) **Amphibious Warfare.** Establish overall CNO policy for the preparation and conduct of amphibious warfare. (CNO N9)

(31) **Air Traffic Control.** Develop and implement policy on air traffic control and airspace management for manned and unmanned systems. (CNO N9)

d. **Function: Align Actions of Navy Organizations.** OPNAV must coordinate, plan, and address Navy matters in support of other organizations, both internal and external to DON. The enumerated tasks in the following subparagraphs 7d(1) through 7d(21) support this function.

(1) **Direct the Actions of the Navy Staff.** Supervise, coordinate, support, and administer Navy staff work. (DNS)
(2) **Coordinate Navy Nuclear Deterrent Mission Activities.** Serve as the official responsible for coordinating all OPNAV staff responsibilities for nuclear weapons activities. (DNS)

(3) **Coordinate Navy Strategy Efforts.** Integrate, coordinate, and align the numerous diverse stakeholders that are involved in developing, communicating, and assessing Navy strategy to align priorities and maximize use of capabilities. (DNS, CNO N3N5)

(4) **Coordinate Navy Nuclear Weapons Strategy, Policy, Planning, and Monitoring.** Coordinate Navy nuclear weapon strategy, policy, planning, and monitoring issues with OSD, Joint Staff, DoD agencies, Strategic Systems Programs, Naval Sea Systems Command, and other Government agencies. Provide the Navy voting representative to the Title 10 mandated Nuclear Weapons Council. (CNO N3N5)

(5) **Support Development of Joint, Allied, and NATO Doctrine.** Provide operational, over-arching concepts and strategies, not tied to major programs or acquisition, which allow Navy to effectively shape internal and joint doctrine development, joint concept development, and joint experimentation. (CNO N3N5)

(6) **Coordinate Navy International Engagement and Security Cooperation (SC).** Coordinate international engagement and SC plans, policies, and guidance across OPNAV and with OSD, Joint Staff, SECNAV, and other Services and agencies. (CNO N3N5)

(a) **Foster and Sustain International Relationships.** Provide regional affairs and politico-military expertise to inform CNO, VCNO, and OPNAV senior leadership engagement with foreign officials (e.g., counterpart visits, staff and strategy talks, travel, correspondence); coordinate international engagement issues with OSD, Joint Staff, SECNAV, Navy component commands, and Department of State (as applicable); maintain working relationships with foreign and U.S. Navy attachés; and plan and execute international engagement events to advance cooperative relationships in support of Navy and DoD strategic priorities. (CNO N3N5)

(b) **International Engagement Integration.** Coordinate with CNO staff and OPNAV senior leadership to develop and execute an international engagement strategy for headquarters that aligns with Navy and DoD strategic priorities. Inform the Navy’s position on disclosure policy and technology transfer, and support execution of Title 22 security assistance programs with foreign partners (e.g., foreign military sales, international military education and training). Negotiate bilateral memorandums of understanding for foreign liaison officers and the Navy Personnel Exchange Program, manage international professional military education (e.g., foreign war college and U.S. Naval Academy international student attendance), United States Agency for International Development Liaison Officer Program, and Project Handclasp. Serve as Navy foreign area officer community sponsor. Plan and coordinate execution of the biennial International Seapower Symposium. (CNO N3N5)
(c) **Develop SC Plans, Policies, and Guidance.** Develop Navy SC plans, policies, and guidance per OSD and Joint Staff guidance. Coordinate with OSD and Joint Staff in the development of core strategic documents. Coordinate with Navy component command planners, SC enabling organizations, and other maritime services to achieve greater alignment of SC planning and execution. In collaboration with Navy component commands, develop a campaign support plan which demonstrates the Navy’s contribution to the execution of combatant commander theater campaign plans. Monitor Navy SC efforts to inform the development and refinement of SC plans, policy, and guidance. (CNO N3N5)

(d) **Senior National Representative.** Coordinate, plan, execute, and facilitate collaborative interoperability requirements with foreign partners. Engagement includes interface with foreign officials, collaborative research and development projects, development and management of cooperative agreements; informational and personnel exchanges, foreign travel, technology transfer, security assistance, and foreign disclosure and representation to the NATO and the Maritime Theater Missile Defense. (CNO N9)

(7) **Align Strategic Decisions.** Plan, execute, and facilitate CNO’s strategic discussion-decision forums (futures). Provide senior Navy leadership comprehensive decision support to integrate strategies, concepts, and current or future operational environments with investment, support, and manpower plans. (CNO N8)

(8) **Lead Navy IO, EW, and Cyberspace Operations.** Serve as the overall Navy lead for ISR; IO; cyberspace operations; electromagnetic spectrum maneuver warfare; counter command, control, communications, computer, intelligence, surveillance, and reconnaissance; and EW. Responsible for developing and implementing IO, cyberspace, and EW policy, strategy, and strategic planning. Coordinate with SECNAV, OSD, Joint Staff, other Services, agencies, and allied navies. (CNO N2N6)

(9) **Coordinate Navy MDA Efforts.** Provide guidance to align and synchronize all Navy efforts to implement the Navy MDA concept and development of MDA capabilities. Serve as the focal point for coordinating, planning, and addressing MDA activities within DON, with the DoD executive agent for MDA and, as appropriate, with other Federal departments and agencies. In coordination with Navy International Program Office, develop guidance, plans, and priorities for MDA strategic outreach and engagement with foreign partners. (CNO N2N6)

(10) **CWMD.** Coordinate OPNAV participation on joint and interagency committees and working groups for combating weapons of mass destruction. Represent CNO at inter-Service, interagency, and multi-national CWMD policy and strategy meetings, working groups, task forces, and conferences. (CNO N3N5)

(11) **Coordinate Capability Development to Confront Irregular Challenges.** Ensure the Navy maintains a range of capabilities for confronting irregular challenges and facilitate Navy
support to U.S. Theater Special Operations Command and other combatant commanders, in coordination with interagency and international partners in order to optimize activities that mitigate and counter irregular threats. (CNO N3N5)

(12) Coordinate Capability Development for Navy Unmanned Systems and Programs. Serve as the overall Navy lead for unmanned systems and programs. Develop and implement unmanned policy, strategy and strategic planning. Coordinate with SECNAV, OSD, Joint Staff, Services, agencies, and allied navies. (CNO N9)

(13) Coordinate All Communication, Public Affairs, and Visual Information Planning that Inform Internal and External Audiences. (CNO N09C)

(14) Coordinate with Other Services and Agencies

(a) Manage and coordinate manpower requirements, policy, and infrastructure with SECNAV, Joint Staff, OSD, and Congress. (CNO N1)

(b) Serve as the focal point for coordination, planning, and addressing Navy MDA activities within DON, with the DoD executive agent for MDA, and, as appropriate, with other Federal departments and agencies. Additionally, ensure Navy MDA activities support national MDA goals and objectives. (CNO N2N6)

(c) Serve as Director of Naval Intelligence, head intelligence community element and the Navy's senior official within the defense and national intelligence communities regarding intelligence authorities and responsibilities established in Federal law, executive orders, and regulations. (CNO N2N6)

(d) Serve as DDCIO(N), the Navy Service lead responsible for strengthening the integration and success of the Department's IM, IT (to include national security systems: weapons systems, industrial control systems, and hull, mechanical and engineering systems), and cyberspace (excluding intelligence, attack and exploit) and information resource management operations, procurement, and business processes. (CNO N2N6)

(e) Serve as Navy’s central liaison for coordination with other Services, joint offices, OSD, Office of the Director of National Intelligence, and national agencies on Navy's ISR and IO requirements, capabilities, and resources. (CNO N2N6)

(f) Serve as the Navy's Military Intelligence Program component manager and National Intelligence Program resource sponsor. (CNO N2N6)

(g) Align Navy network, communications, intelligence, space, and IO programs across enterprise systems, interoperable with Service, joint, national, and civil programs and
policies. Ensure compliance with DoD IM and IT architecture requirements and alignment with high level strategic guidance. (CNO N2N6)

(h) Coordinate with the other Services, joint offices and Federal agencies on national and nuclear command and control communications issues, requirements, architectures and policies. (CNO N2N6)

(i) Coordinate with the other Services and joint offices on spectrum supportability, electromagnetic environmental effects and electromagnetic pulse policy issues; approve equipment frequency allocation, and maintain electromagnetic spectrum assignment authority. (CNO N2N6)

(j) Serve as coordinator with other Services, joint offices, Federal agencies, and international partners on oceanography and navigation program and policy issues. Serve as the naval deputy to the Under Secretary of Commerce for Oceans and Atmosphere and National Oceanic and Atmospheric Administrator. (CNO N2N6)

(k) Manage and coordinate T&E requirements, policy, and infrastructure with SECNAV, Joint Staff, OSD, and Congress. (CNO N9)

(l) Lead Navy efforts to align all communications, public affairs, and visual information that inform internal and external audiences. (CNO N09C)

(m) Lead Navy efforts in and serve as the primary Navy staff conduit to OSD and the Joint Staff in development and implementation of the joint analytic agenda, quadrennial defense review strategic direction, and review of DoD quadrennial roles and missions, aligning with USMC where practical. (CNO N3N5, CNO N8)

(n) Align and optimize Navy and Marine Corps contributions across the range of military operations in the maritime domain and improve naval warfighting through operational mission analysis, integrations of strategic planning guidance, development of naval concepts to meet mission needs, experimentation, and participation in the capability development process. (CNO N3N5)

(o) Serve as primary spokesperson to the ecclesiastical endorsing agents and civilian religious community on religious matters and chaplaincy in the DON. Coordinate on religious matters with other Services and joint offices. Serve on the Armed Forces Chaplains Board under the authority of Under Secretary of Defense for Personnel and Readiness (USD(P&R)). Serve as Armed Forces Chaplains Board chair when appointed by USD(P&R). (CNO N097)

(p) Coordinate cross-Service warfighter and staff talks with United States Special Operations Command, USMC, USCG, Army, and Air Force to align strategy, policy, and programs. (CNO N3N5)
(q) Conduct final coordination on all Joint Staff actions and provide support to senior Navy leaders to articulate Navy positions and equities in multi-Service discussions. (CNO N3N5)

(r) Coordinate operational reporting from Navy component commands and provide support to senior Navy leaders to maintain global situational awareness. (CNO N3N5)

(s) Coordinate cross-Service joint basing discussions and represent Navy equities and positions in associated joint basing agreements. (CNO N4)

(t) Pursue interagency and international coordination to present and protect Navy environmental, radiological protection, energy, and compatible use interests. (CNO N4)

(u) Lead Navy’s analytic engagement with OSD and Joint Staff. Additionally, model and assess the ability of the naval force to fight in OSD and Joint Staff campaign plans. (CNO N8)

(v) Provide policy, oversight, requirements assessment, and subject matter expertise on nuclear weapons safety and security. Coordinate across DoD, governmental, and interagency entities to ensure the safety and security of DoD, allied, and interagency nuclear weapons. (CNO N9)

(w) Coordinate AT/FP for the Navy and all chemical, biological, radiological, and nuclear matters afloat and ashore. (CNO N9)

(x) Coordinate policy, oversight, requirements, assessment, and subject matter expertise on ballistic missile defense afloat and ashore. (CNO N9)

(y) Coordinate across DoD, governmental, and inter-agency entities to ensure the safety and security of DoD, allied, and interagency nuclear weapons. (CNO N9)

(z) Across DON, coordinate for airspace and air traffic control policy involving domestic and international relationships, and with the Department of Homeland Security, Department of Transportation, National Transportation Safety Board, Federal Aviation Administration, International Civil Aviation Organization, NATO, National Geospatial-Intelligence Agency, DoD, joint Services and other governmental and civil agencies. (CNO N9)

(aa) Coordinate with other OPNAV codes, Services, and joint offices on foreign encroachment issues and in reviewing Committee on Foreign Investment cases that are proximity concerns for Navy equities. (CNO N4)

(ab) Coordinate with other OPNAV codes, Services, OSD, and joint offices on Navy, joint, and urgent requirements instructions, policy, processes and requirements documentation.
This includes Navy, joint and other Service and agency Joint Capabilities Integration and Development System documents, Navy urgent operational needs, joint urgent operational needs, joint emergent operational needs, and OSD Warfighter Senior Integration Group interest items. (CNO N9)

(15) Task Force Energy. Lead task force and associated activities to meet Navy energy goals to reduce energy costs and to improve combat capability through reduced fuel resupply requirements. (CNO N4)

(16) Compatibility and Readiness Sustainment Task Force. Lead task force and associated activities to coordinate and advocate for compatible use of land near Navy installations, including training, test ranges, OPAREAs, and the ocean within the Navy’s OPAREAs to minimize operational impacts. (CNO N4)

(17) Establish and Maintain Congressional Relationships

(a) Build relationships with members of Congress, their staffs, and professional staffs, ensuring that there is a thorough understanding of, and justification for, naval programs and legislative items to support current and future naval operations. (CNO N09L)

(b) Develop, coordinate, and process DON actions related to proposed legislative matters. (CNO N09L)

(18) Improve Business Functions within the Navy Enterprise. Promote collaboration, sharing, and enhancement of Navy business practices. Monitor enterprise efforts across the Navy and recommend actions and policies to ensure those efforts are aligned with the maritime strategy. Coordinate with OSD and Deputy Under Secretary of the Navy Management to assist in the development of Navy business transformation strategy, policy, and measurement approaches. (CNO N4)

(19) Coordinate Criminal Investigations. Manage matters involving criminal investigations, counterintelligence, technical surveillance countermeasures, protective service operations, and terrorism investigations and operations. Manage domestic and international law enforcement and counterintelligence relations. (CNO N09N)

(20) Formulate Nuclear and Non-Nuclear Weapons Treaty Policy Positions. Formulate negotiation policy positions, in coordination with Director, Strategic Systems Programs, via the Naval Treaty Implementation Program, and provide operational input to implementation, compliance, and planning activities, as well as address operational impact issues to the Joint Staff, OSD, Marine Corps and Department of State. (CNO N3N5)

(21) Establish the Navy Special Access Program Central Office. Maintain responsibility for the management of the Navy Special Access Program Central Office and for implementing
DON Special Access Program Central Office policies and procedures for the execution management, oversight, administration, security, information assurance, and records management for Navy special access programs and other special access programs with Navy equities. (CNO N9)

8. **Action.** In executing the assigned OPNAV mission, functions, and tasks, each N-code is hereby directed to develop new or modify existing OPNAV notices (OPNAVNOTE) aligned to this instruction. OPNAVNOTEs are due 1 November annually. OPNAV Director of Management (DNS-3) will recommend changes and revisions to this document as required.

9. **Records Management.** Records created as a result of this instruction, regardless of media and format, must be managed per SECNAV Manual 5210.1 of January 2012.

10. **Review and Effective Date.** Per OPNAVINST 5215.17A, DNS-3 will review this instruction annually around the anniversary of its issuance date to ensure applicability, currency, and consistency with Federal, Department of Defense, Secretary of the Navy, and Navy policy and statutory authority using OPNAV 5215/40 Review of Instruction. This instruction will be in effect for 5 years, unless revised or cancelled in the interim, and will be reissued by the 5-year anniversary date if it is still required, unless it meets one of the exceptions in OPNAVINST 5215.17A, paragraph 9. Otherwise, if the instruction is no longer required, it will be processed for cancellation as soon as the need for cancellation is known following the guidance in OPNAV Manual 5215.1 of May 2016.

    K. M. DONEGAN
    Director, Navy Staff

Releasability and distribution:
This instruction is cleared for public release and is available electronically only via Department of the Navy Issuances Web site, [http://doni.documentservices.dla.mil/](http://doni.documentservices.dla.mil/)